

# AB 2411: Creates Loopholes for Out-of-State Officers to Gain Peace Officer Status in California

California has spent decades building the most rigorous peace officer training standards in the nation. AB 2411 (McKinnor) quietly proposes to carve out an exception for out-of-state officers for the 2028 Olympics. Out-of-state officers would exercise full California peace officer authority after completing a fraction of the training California requires of its own officers — and that double standard puts the public, the state, and California officers at risk.

PORAC opposes AB 2411 unless amended to address the serious accountability and public safety gaps the bill creates.

## WHAT THE BILL DOES

- Requires the California Olympic and Paralympic Public Safety Command (COPPSC) to enter into agreements to bring out-of-state law enforcement personnel to California for the 2028 Games.
- Directs POST to create a "streamlined" training program for out-of-state officers that satisfies only the "key requirements" for the "unique conditions" of the Olympics.
- Grants a California POST certificate, authorizing full peace officer powers in the state for those officers that complete the undefined "streamlined" training program.

## AB 2411 SHORTFALLS

- 1** **Lower standards create higher risk.** California officers must meet the highest training and accountability standards in the nation. AB 2411 allows others to operate here without meeting those same standards. A condensed course creates the paperwork that says an officer is ready — it does not make them ready. AB 2411 needs to be amended to include guardrails that limit the public safety risks associated with lowering peace officer standards during a global event that invites enormous public safety risks.
- 2** **Accountability gap.** As drafted, the bill is silent on whether out-of-state officers are subject to SB 2 decertification, California's background and moral character standards, or California's use-of-force and body camera policies. When — not if — an incident occurs, that silence creates legal and public safety risks for the state.
- 3** **California resources haven't been fully explored first.** The bill does not require COPPSC to exhaust California-based options before turning to out-of-state personnel. Voluntary overtime, reserve officers, and mutual aid among California agencies should be the first resort — not an afterthought.

## PORAC'S RECOMMENDED AMENDMENTS

PORAC does not oppose the goal of ensuring adequate public safety resources for the 2028 Games. We oppose the bill as written because it achieves that goal by lowering standards rather than working within them.

The following amendments would make the bill workable:

- **California-First Staffing Requirement.** Before requesting out-of-state personnel, COPPSC must prioritize California-based resources — including voluntary overtime, reserve officers, and mutual aid among California agencies.
- **Full SB 2 Applicability.** All out-of-state personnel must be subject to the same revocation, decertification, and oversight rules as California peace officers for the duration of their deployment.
- **Background and Selection Standards.** Require written certification from each officer's home agency confirming they meet California Government Code §§ 1029, 1031, and 1031.4 — no disqualifying criminal history, demonstrated moral character, and a full background check.
- **Operational Command and Use-of-Force Compliance.** All out-of-state personnel must operate under the command of COPPSC or designated California supervisors pursuant to a written MOU and must use California-compliant use-of-force policies, body-worn cameras, and incident reporting protocols.
- **Scope Limitation.** Restrict out-of-state personnel to non-investigative roles unless additional POST certification is obtained.
- **Post-Event Accountability.** Require POST to submit a report to the legislature after the Games detailing any use-of-force incidents, complaints, or training deficiencies involving out-of-state personnel.
- **No-Precedent Clause.** Add explicit language that this bill does not establish precedent for any permanent change to peace officer selection or training standards beyond the 2028 Olympic and Paralympic Games.

## A GLARING CONTRADICTION IN CALIFORNIA'S LEGISLATIVE AGENDA

AB 2411 does not exist in a vacuum. This session, the Legislature is simultaneously considering SB 1105 (Pérez), which would restrict California law enforcement agencies from participating in joint task forces with federal and out-of-state agencies.

The contradiction could not be more stark:

- SB 1105 treats partnerships with out-of-state and federal law enforcement as a threat to California communities – and moves to restrict them.
- AB 2411 treats those same out-of-state officers as essential to California's security – and moves to fast-track their credentialing.

The Legislature cannot have it both ways. What both bills expose is a broader failure of coherence in how Sacramento is approaching public safety partnerships. The answer is not to simultaneously make it easier for out-of-state officers to get credentialed while making it harder for California agencies to work with those same partners. PORAC urges our elected officials to work with us on crafting sound public safety policy that keeps our communities safe.

### The Bottom Line

The 2028 Olympics should showcase California at its best – including the quality of its public safety professionals. AB 2411 as written does the opposite: it creates a class of officers with California badges and California authority who never met California's standards. Combined with the Legislature's simultaneous effort under SB 1105 to restrict the very federal and interstate partnerships that make large-scale event security possible, the picture that emerges is a public safety framework that will create real vulnerabilities during a global event. PORAC urges our state leaders to reject AB 2411 unless and until the amendments above are adopted.